

BANKING AND FINANCE

## Public consultation on post-trade in a Capital Market Union: dismantling barriers and strategy for the future

Fields marked with \* are mandatory.

## Introduction

Capital Markets Union ("CMU") is a key element in the Commission's efforts to boost jobs and growth. The <u>CMU Action Plan</u> noted that, despite the significant progress, there are still barriers to a single market for capital, particularly for cross-border investment. This concerns in particular post-trade services.

Post-trade services cover services related to the processing of a transaction between two parties (e.g. clearing, settlement, collateral management) that are performed after the execution of a trade, e.g. financial instruments will only be credited to the issuer's account after related post-trade services. Efficient and integrated post-trade markets are a prerequisite for efficient and integrated financial markets.

Barriers relating to post-trade identified in 2001 are referred to as "<u>Giovannini barriers</u>". These barriers have not been reviewed, although major changes have taken place in trading, clearing and settlement with the adoption of the European Market Infrastructure Regulation (EMIR), Central Securities Depositaries Regulation (CSDR) and Securities Financing Transactions Regulation (SFTR), and the start of Target2-Securities (T2S).

In 2015, the Commission announced its intention to undertake a broad review of the progress of removing those barriers. In early 2016, the Commission established in an expert group, the European Post-Trade Forum ("EPTF"), to assess the evolution of the EU post-trade landscape and progress in removing barriers. The group delivered a Report that is published along with this consultation.

The purpose of this consultation is to learn stakeholders' views about the current state of post-trade markets, the main trends and challenges faced by post-trade services providers and their users, and to determine the existence and scale of remaining or new barriers, the risks associated with such barriers and the best ways to address them. Some barriers are being addressed by ongoing actions (e.g. code of

conduct on withholding tax procedures) and reviews of existing legislation (e.g. EMIR). The results of this consultation will feed into future legislative reviews and contribute to the <u>communication on post-trade</u> <u>planned for the end of 2017</u>.

# Responding to this consultation and follow-up to the consultation

Stakeholders' responses can help define the barriers, estimate their scale and assess the best way to address those barriers. Evidence will help the Commission to determine the needs and priorities. The relevance, effectiveness, efficiency, coherence and added value of future EU actions and proposals with respect to different barriers will be assessed in due time in line with the <u>Better Regulation principles</u>.

This consultation provides an opportunity for all stakeholders to provide their views. Views are welcome from citizens, the Member States, competent authorities of financial institutions and market participants, industry, consumer and investors organisations, to name just a few. EU institutions, the Single Supervisory Mechanism and think tanks are also invited to take part.

**Please note**: In order to ensure a fair and transparent consultation process **only responses received through our online questionnaire will be taken into account** and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-post-trade@ec.europa.eu</u>.

More information:

- on this consultation
- on the protection of personal data regime for this consultation

### 1. Information about you

\*Are you replying as:

- a private individual
- an organisation or a company
- a public authority or an international organisation

### \*Name of your organisation:

The International Securities Lending Association

#### Contact email address:

The information you provide here is for administrative purposes only and will not be published

\* Is your organisation included in the Transparency Register?

(If your organisation is not registered, <u>we invite you to register here</u>, although it is not compulsory to be registered to reply to this consultation. <u>Why a transparency register?</u>)

$\bigcirc$	Yes
۲	No

\*Type of organisation:

- Academic institution
- Company, SME, micro-enterprise, sole trader
- Consultancy, law firm
  Consumer organisation
- Industry association
- Non-governmental organisation 
  Think tank
- Trade union
- Other

\*Where are you based and/or where do you carry out your activity?

United Kingdom	
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### \* Field of activity or sector (*if applicable*):

at least 1 choice(s)

- Regulator or supervisor
- Corporate
- Banking
- Investment management (any type of fund other than pension)
- Pension
- Insurance
- Central counterparty (CCP)
- Central Securities Depositary (CSD)
- Stock exchange
- Other market infrastructure operator
- Accounting
- Auditing
- Law firm / consulting
- Academia
- Private individual
- **Other**

\* Please specify your activity field(s) or sector(s):

Securities Finance



This consultation is divided into two sections:

### 3.1. EU and global trends, new technologies and competition in post-trade;

### 3.2. remaining barriers and solutions to remove them.

\*Contributions received are intended for publication on the Commission's website. Do you agree to your contribution being published?

(see specific privacy statement 12)

- Yes, I agree to my response being published under the name I indicate (*name of your organisation /company/public authority or your name if your reply as an individual*)
- No, I do not want my response to be published

## 2. Your opinion

# 3.1. EU and global trends, new technologies and competition in post-trade

### 3.1.1. The main trends in post-trade in the EU

Capital markets are undergoing constant development due to factors such as globalisation, mobility of investors and issuers, technological innovation or regulatory changes. To design future policy it is essential to understand the trends that shape markets.

The **EPTF** expect in the near future:

- 1. increased automation at all levels of the custody chain;
- new technological developments such as distributed ledger technology ("DLT") being increasingly used in post-trade;
- more cross-border issuance of securities driven by the CSDR-based right for issuers to use any Central Securities Depository (CSD) in the EU;
- more trading in equities taking place on regulated trading venues due to trading obligations for equities under <u>Markets in Financial Instruments Regulation (MiFIR)</u> and <u>Markets in Financial</u> Instruments Directive (MiFID 2);
- 5. improved shareholder relations and better opportunities for shareholders to exercise their rights cross-border, driven by the review of <u>Shareholders Rights Directive (SRD)</u>; and
- 6. a shift of issuances to CSDs that participate in the <u>Target2-Securities ("T2S")</u> platform.

The above trends may not be the only ones driving the evolution of post-trade markets.

### **Question 1**

Question 1.a) Which of the trends are relevant for shaping EU post-trade services today?

Please indicate in order of importance

	<b>1</b> (most important)	2	3	4	5	6 (least important)
increased automation at all levels of the custody chain	۲	0	0	0	0	O
new technological developments such as DLT	O	۲	0	0	0	0
more cross-border issuance of securities	0	۲	0	۲	۲	0
more trading in equities taking place on regulated trading	0	0	0	0	۲	0
improved shareholder relations	0	۲	$\bigcirc$	$\bigcirc$	۲	۲
a shift of issuances to CSDs participating in T2S	0	0	۲	0	0	0

### Question 1.b) Are there other trends that are not listed above?

Please describe and indicate in order of importance.

Increased interoperability between service providers/infrastructure providers Increased use of T2S functionality and Swift capability Development of CCPs in Securities Lending Markets Development of pledge collateral

Question 1.c) For each trend, please indicate if the impact on post-trade markets is positive, mixed or negative:

→ increased automation at all levels of the custody chain

💿 positive 🔘 mixed 🔘 negative

Please explain why and indicate if EU policies should further encourage the trend:

Reduction of settlement friction and information flows
Improvement in Corporate Event claims/reconciliations timeframes
EU policies should further encourage the trend

→ new technological developments such as DLT

🔘 positive 🔘 mixed 🔘 negative

Please explain why and indicate if EU policies should further encourage the trend or address negative implications:

It is too early in the development of DLT in financial markets to be clear on benefits. In Securities Finance, a number of potential issues could possibly be addressed with DLT, however other solutions may also be sought. Until there is cross border legal certainty of DLT settlement, solutions it could provide may remain peripheral. EU policies should further encourage the trend, but more specifically address the cross border uncertainties in DLT settlement

- more cross-border issuance of securities

🔘 positive 💿 mixed 🔘 negative

Please explain why and indicate if EU policies should further encourage the trend or address negative implications:

This could have a potentially negative impact unless clarity is provided in jurisdictional tax status. In securities finance transactions(SFT's), cross border issuance could lead to confusion between where the asset is held and where settlement takes place, so may have a negative impact because of the increased risk, potentially leading to reduced liquidity EU policies should further encourage the trend, provided jurisdictional tax status can be clarified and guidelines are clear in respect of settlement system /process

→ more trading in equities taking place on regulated trading

🔘 positive 💿 mixed 🔘 negative

Please explain why and indicate if EU policies should further encourage the trend or address negative implications:

We would have concerns about the access costs for smaller clients who would
need to be a member of an Exchange.
Securities Lending predominantly takes place off-exchange and members express
concern about the visibility of settlements on-exchange within a chain of
transactions which may impact the visibility of buy-ins.

### - improved shareholder relations

💿 positive 🔘 mixed 🔘 negative

Please explain why and indicate if EU policies should further encourage the trend:

ISLA welcomes improved shareholder relations, however we believe that recent regulatory change has addressed this and that no further action is required.

#### → a shift of issuances to CSDs participating in T2S

🔘 positive 💿 mixed 🔘 negative

Please explain why and indicate if EU policies should further encourage the trend or address negative implications:

The impact of this will be very firm dependent, based on the construct of the firm and the way they manage and distribute new issuance. However this may contribute to further settlement harmonisation

Question 1.d) Please specify the four main trends that will be the most important for EU post-trade:

#### in the next 5 years:

### at most 4 choice(s)

- increased automation at all levels of the custody chain
- new technological developments such as DLT
- More cross-border issuance of securities
- more trading in equities taking place on regulated trading
- improved shareholder relations
- a shift of issuances to CSDs participating in T2S

### in the next 10 years:

at most 4 choice(s)

increased automation at all levels of the custody chain

- new technological developments such as DLT
- more cross-border issuance of securities
- more trading in equities taking place on regulated trading
- improved shareholder relations
- a shift of issuances to CSDs participating in T2S

### 3.1.2. Technological developments and their implications for post-trade

Technological developments (i.e. distributed ledger technology (DLT)) may provide solutions to current post-trade issues. The main novelty that DLT may be able to deliver is that account holders could modify their records (e.g. securities or cash balances) themselves and such update would be reflected in the shared distributed ledger and be authoritative. For financial intermediaries this could significantly lower back-office costs and possibly collateral requirements.

The impact of DLT on post-trade was one of the areas explored in <u>Commission consultation on FinTech</u>. This consultation focuses on whether existing EU legislation allows sufficient scope for DLT to develop.

DLT can also pose new regulatory challenges in terms of investor protection, financial stability and market integrity. With a greater degree of interconnectedness between financial institutions, the nature of risks in post-trade may transform, impacting operational risk and potentially financial stability.

The views on these new technologies and their impacts on post-trade are welcomed.

### **Question 2**

## Question 2.a) Do you agree that the possible benefits of DLT for post-trade include the following elements?

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i lease indicate in	order or importance	e anu auu your	comments if needed

	<b>1</b> (most important)	2	3	4	5	6 (least important)
real-time execution of post-trade functions	0	۲	$\bigcirc$	0	0	0
certainty on "who owns what" where no intermediaries are involved	O	0		۲	0	O
redefining of the role of financial markets infrastructures	O		۲			O
changes to financial markets structure and competition between intermediaries and financial markets infrastructures	0	0	0	0	0	۲
lowered costs	۲	۲	$\bigcirc$	۲	۲	0
others	0	۲	$\bigcirc$	۲	۲	0

Please provide your comments (if needed) on real-time execution of post-trade functions:

A number of market inefficiencies could be addressed by DLT, improving efficiencies and potentially reducing costs.

Please provide your comments (if needed) on certainty on "who owns what" where no intermediaries are involved:

Please provide your comments (if needed) on redefining of the role of financial markets infrastructures:

Please provide your comments (if needed) on changes to financial markets structure and competition between intermediaries and financial markets infrastructures:

Please provide your comments (if needed) on lowered costs:

Question 2.b) Do you agree that the list below covers the possible risks that DLT may bring about for post-trade markets?

Please indicate in order of importance and add your comments if needed

	<b>1</b> (most important)	2	3	4 (least important)
higher operational risks	0	۲	۲	0
higher legal risks related to unregulated ways in which services would be provided	۲	0	0	0
changes to financial markets structure and competition between intermediaries and financial markets infrastructures	0	0	0	۲
others	0	۲	۲	0

Please provide your comments (if needed) on higher operational risks:

Whilst the impact of DLT is unknown it is difficult to understand potential risks. It will be important for these to be considered and mitigated before DLT is embraced,

Please provide your comments (if needed) on higher legal risks related to unregulated ways in which services would be provided:

Please provide your comments (if needed) on changes to financial markets structure and competition between intermediaries and financial markets infrastructures:

Please specify what other elements could cover the possible risks that DLT may bring about for posttrade markets. Provide your comments on them (if needed): Question 2.c) Does the existing legal environment facilitate or inhibit current and expected future technological developments, such as the use of DLT?

It facilitates It inhibits It is technology neutral

Please explain how it inhibits technological developments and provide concrete examples:

For technologies such as DLT to be useful to market participants, they must be applicable to most or all European markets. However legal uncertainties such as cross-border legal ownership/rights, tax jurisdiction uncertainties and rights to net cross border, means technology such as DLT is unlikely to be sufficiently broad to apply across market. These issues are difficult to address because of the process of seeking cross border legal agreement between lawyers

Question 2.d) Do you have specific proposals as to how the existing post-trade legislation could be more technology neutral?

Seek netting and set-off harmonisation cross border

### 3.1.3. Financial stability issues

As described above, recent developments in the post-trade area may also have implications on systemic risks that require close monitoring and analysis. Other factors may also influence financial stability. For example, some financial instruments (i.e. Exchange Traded Funds (ETFs)) may experience liquidity disruptions. Thin margins on certain types of financial instruments could create incentives for providers to engage in excessive securities lending to boost returns. The use of such instruments as collateral in a long chain of secured lending and rehypothecation may create operational risks and contribute to the build-up of excessive leverage.

### **Question 3**

- a. Please list and describe the post-trade areas that are most prone to systemic risk.
- b. In each of the areas identified please describe the significance and drivers of the systemic risk concern.
- c. Describe solutions to address each of the systemic risk concerns identified or the obstacles to addressing them.

How many areas prone to systemic risks have you identified?

- 🔘 1 area
- $\bigcirc$

	2 areas
$\bigcirc$	3 areas
۲	4 areas
۲	5 areas

Area of risk n.1:

Please describe this 1<sup>st</sup> post-trade area prone to systemic risk:

Cyber Risk: the risk of attack or malfunction of core/key infrastructure

Please describe the significance and drivers of the systemic risk concern for this 1<sup>st</sup> post-trade area:

Recent and potential future developments increase the risk of business disruption through cyber risk. The regulatory environment is driving business increasingly toward technology solutions and concentration of business into key infrastructure. This means Cyber risk is being concentrated with the assumption that the regulators are managing core infrastructure cyber risk mitigation

Please describe solutions to address the systemic risk concern identified in this 1<sup>st</sup> post-trade area or the obstacles to addressing it:

### Area of risk n.2:

Please describe this 2<sup>nd</sup> post-trade area prone to systemic risk:

The risk of sub agents being unable to fulfil responsibility

Please describe the significance and drivers of the systemic risk concern for this 2<sup>nd</sup> post-trade area:

Sub-agents are a key connection between investors/custodians and market infrastructure. The cost of accessing exchanges/market infrastructure, and

increasing regulation is driving a reduction in these entities and a concentration of risk. CSD's are unable to provide the same level of services so are not an alternative access point for many investors. In some European markets most asset servicing/settlement is driven through two or three sub-agents so the inability of one to perform duties may have a significant systematic impact, with significant proportions of the market unable to access information or issue settlement instruction

Please describe solutions to address the systemic risk concern identified in this 2<sup>nd</sup> post-trade area or the obstacles to addressing it:

### Area of risk n.3:

Please describe this 3<sup>rd</sup> post-trade area prone to systemic risk:

Regulatory focus on credit provision and capital requirements is leading to reductions in available credit and liquidity.

Please describe the significance and drivers of the systemic risk concern for this 3<sup>rd</sup> post-trade area:

Firms are unable to offer the same levels of credit as they may have been able to before, and this is leading to an inability for some investors to access liquidity

Please describe solutions to address the systemic risk concern identified in this 3<sup>rd</sup> post-trade area or the obstacles to addressing it:

### Area of risk n.4:

Please describe this 4<sup>th</sup> post-trade area prone to systemic risk:

BRRD stays extending to 10 days will have significant impact on liquidity as firms consider the potential exposures and subsequent risks

### Please describe the significance and drivers of the systemic risk concern for this 4<sup>th</sup> post-trade area:

The extension will lead to firms trying to react prior to a potential stay and will increase volatility in the market, when investors stop lending to firms based on market sentiment rather than fact. For securities lending, the potential exposures created under Article 69 will not be tolerated by a significant proportion of beneficial owners who provide assets to lend, and so enable price transparency, liquidity and improved settlement rates

Please describe solutions to address the systemic risk concern identified in this 4<sup>th</sup> post-trade area or the obstacles to addressing it:

BRRD should not implement a 10 day stay. We believe it will increase the likelihood of investors restricting access to assets for lending purposes and therefore reduce available liquidity.

### 3.1.4. The international dimension and competition in post-trade

The trends driving the development of post-trade services globally also affect EU markets. All EU market infrastructures are subject to international oversight standards in the form of the Principles for <u>Financial</u> <u>Market Infrastructures (PFMI)</u>. The PFMI set out the principles for the legal framework, governance and risk management of all market infrastructures. Nonetheless, several areas within post-trade, such as settlement and trade reporting may be concerned with rules that are not fully coherent internationally.

Another issue this consultation aims to address is how to make EU post-trade markets internationally more attractive. As the <u>Mid-Term Review Communication</u> also acknowledges, the departure of the United Kingdom from the Single Market reinforces the need and urgency of further developing and integrating EU capital markets. There might be certain barriers that could be addressed to make EU markets more attractive internationally.

Looking into competition within the EU, a general trend seems to be that incumbents tend to protect their traditional provision of settlement and clearing services within their domestic markets and therefore there is relatively little competition. However, in addition to open and non-discriminatory access provisions under EMIR and MIFID 2, new services, such as those related to collateral management, reporting or issuance of securities, gain importance and attract both incumbents and newcomers. You are invited to provide views on where more consolidation would be needed and which areas would benefit from more competition.

### **Question 4**

### Question 4.a) What are the main trends shaping post-trade services internationally?

Please indicate in order of importance and add your comments if needed

	<b>1</b> (most important)	2	3	<b>4</b> (least important)
internationally agreed principles for financial markets infrastructures to the extent that they harmonise the conduct and provision of post-trade services	0	0	۲	0
lack of full harmonisation of internationally agreed principles for financial markets infrastructures	0	۲	0	O
the growing importance of collateral in international financial markets	۲	0	0	O
others	0	۲	۲	0

Please provide your comments (if needed) on internationally agreed principles for financial markets infrastructures to the extent that they harmonise the conduct and provision of post-trade services:

ISLA welcomes harmonisation of post trade processes internationally. However, the local interpretation and implementation of agreed principles lead to different applications and difficulty in implementing a single approach. Even within Europe, we see markets adopting principles differently, for example the Spanish Market Reforms which are incompatible with processes in other European markets.

Please provide your comments (if needed) on lack of full harmonisation of internationally agreed principles for financial markets infrastructures:

As above, implementations such as the Spanish Market Reforms (SMR) meet the requirements but differing interpretations mean harmonisation is not achieved. HQLA is, in principle, an agreed definition critical in the management of capital, however the interpretation and application is not consistent across market infrastructure, such as ICSDs and CCPs.

Please provide your comments (if needed) on the growing importance of collateral in international financial markets:

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Collateral is an increasingly important market technique for mitigating credit
risk. The lack of a consistent approach to the definition of HQLA means that
it is very difficult for firms to utilise available assets in the most
efficient way.
We are yet to see a significant impact, but believe this will be of significant
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importance as more collateral is required in the systems. The increased demand for collateral is creating pressure on settlement processes because of the restriction on eligible collateral for both CCP and bilateral activity.

Question 4.b) Which fields of EU post-trade legislation would benefit from more international coherence?

- clearing
- settlement
- reporting
- risk mitigation tools and techniques
- others

Please explain your reply to question 4.b):

We believe that all of the above would benefit from more international coherence, provided that this leads to a more harmonised approach.

Question 4.c) What would make EU financial market infrastructures more attractive internationally?

- removal of legal barriers
- removal of market barriers
- removal of operational barriers
- others

Please provide examples of how the removal of legal barriers would make EU financial market infrastructures more attractive internationally:

Harmonisation of securities Law and legal certainty of cross border rights pertaining to collateral, netting and set-off would enable more global accessible

Question 4.d.1) Would EU post-trade services benefit from more competition?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain in which area (clearing, settlement, trade reporting) EU post-trade services would benefit from **more competition** and how this could be achieved:

Competition should be encouraged to ensure efficient economics, but only if it can be fully interoperable to avoid conflict and encourage harmonisation. T2S functionality is under utilised because sub-custodians cannot support it, and market access in most European countries is restricted because there are minimal sub-custodians. Provided competition is fully interoperable increased competition may drive the development and availability of functionality

### Question 4.d.2) Would EU post-trade services benefit from more consolidation?

Yes

No

Don't know / no opinion / not relevant

### 3.1.5. Future strategy for European post-trade services

Since the Giovannini Reports, regulators and stakeholders strived for more efficient and safer post-trade markets. Due to further globalisation, the financial crisis and internationally agreed regulatory reforms, the post-trade landscape has changed markedly. Developments include an increase in central clearing, the entry into application of the variation margins requirements for OTC derivatives, the introduction of trade repositories to collect reporting data, the introduction of intra-day settlement and finality and the launch of the T2S platform, just to mention some of the major changes. Taking into account recent developments, please provide your views on EU post-trade markets in the near and more distant future.

### **Question 5**

Question 4.a)1. What should the EU post-trade markets look like 5 years from now?

-Increased use of CCPs (provided functionality can be developed)

-T2S functionality fully utilised (provided sub-custodians develop capability)

-Improved interoperability and standardisation of market infrastructure

-Increased use of automated solutions such as Contract Compare

Question 4.a)2. What should the EU post-trade markets look like 10 years from now?

-Delivery versus delivery settlements (stock v.s stock) -Shorter settlement timeframes -Blockchain technology resolving peripheral issues

Question 4.b) Please list main challenges to deliver on the vision you described above and rank, in the order of priority, which of those challenges should be addressed first:

<b>1</b> (addressed first)	2	3	4	5	6	7	8 (addressed last)

fragmentation of EU markets – please define in which market segments	۲				٢	0	۲	۲
need for greater EU harmonisation of legal and operational frameworks – please define where	O	۲	O	0	0	0	0	۲
need for more competition within the EU – as defined in your answers above	0	0	0	۲	0	0	0	۲
need for greater consolidation – as defined in your answers above	0	0	0	0	0	0	۲	0
lack of international competitiveness	0	۲	0	0	۲	0	0	0
need for more regulatory coherence internationally	0	۲	۲	0	0	0	0	0
financial stability issues	0	۲	۲	۲	۲	۲	۲	0
others	0	۲	0	0	$\odot$	$\bigcirc$	0	0

### Please explain your views on the fragmentation of EU markets – please define in which market segments:

Adoption of EU laws/regulation with different interpretations mean that each European Market must still be considered in isolation. EG Spanish Market Reforms The lack of interoperability at most levels of market infrastructure is leading to fragmentation. EG: CCP's, ICSDs, CSDs

Please explain your views on the need for greater EU harmonisation of legal and operational frameworks – please define where:

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-Securities Law harmonisation to drive certainty of legal structure cross border
-The interpretations and implementation of existing frameworks differing from
market to market
-A lack of interoperability in infrastructure
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Please explain your views on the need for more competition within the EU – as defined in your answers above:

Please explain your views on the lack of international competitiveness:

Please explain your views on the need for more regulatory coherence internationally:

Please explain your views on the financial stability issues:

# **3.2. Remaining post-trade barriers to integrated financial markets and solutions**

This section considers which barriers still remain and what actions could be taken to remove them.

In 2001 and 2003, the Giovannini Reports identified 15 barriers. In 2017, according to the EPTF, five Giovannini barriers have been dismantled:

- 1. need for multiple infrastructure memberships;
- 2. practical impediments to access to national clearing and settlement systems;
- 3. absence of intra-day settlement finality in CSD;

- 4. national differences in settlement periods; and
- 5. national differences in operating hours/ settlement deadlines.

The remaining Giovannini barriers have been reclassified, where needed, re-formulated, and listed along with other barriers which in the experts' opinion emerged in recent years. The EPTF identified 12 barriers, ("EPTF Barriers"), including redefined Giovannini barriers. Besides those 12 barriers, the EPTF identified 5 issues to be closely followed to ensure new barriers do not emerge (so called EPTF "watchlist")

The assessment of the EPTF is that of an independent expert group and does not represent the official views of the European Commission. The Commission is interested in hearing from stakeholders on the list of barriers identified by the EPTF and on potential other barriers.

### **Question 6**

Question 6.a) Do you agree that there are fewer barriers for cross-border provision of clearing and settlement services and processes than 15 years ago?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 6.a):

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National differences in settlement timeframes has been removed.
National differences in operating hours/settlement deadlines has been [largely]
removed
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Question 6.b) If you agree that certain barriers have been removed, for each of those please explain what were the main drivers removing those barriers?

### **Question 7**

Question 7.a) Which of the below issues listed by the EPTF as remaining barriers constitute a barrier to post-trade?

- Fragmented corporate actions and general meeting processes
- Lack of convergence and harmonisation in information messaging standards
- Lack of harmonisation and standardisation of Exchange Traded Funds (ETF) processes

- Inconsistent application of asset segregation rules for securities accounts
- Lack of harmonisation of registration and investor identification rules and processes
- Complexity of post-trade reporting structure
- Unresolved issues regarding reference data and standardised identifiers
- Uncertainty as to the legal soundness of risk mitigation techniques used by intermediaries and of CCP's default management procedures
- Deficiencies in the protection of client assets as a result of the fragmented EU legal framework for bookentry securities
- Shortcomings of EU rules on finality
- Legal uncertainty as to ownership rights in book-entry securities and third party effects of assignment of claims
- Inefficient withholding tax collection procedures

Question 7.b) Are there other barriers to EU post-trade not mentioned in the above list?

(In part 4.11 of the questionnaire you will be asked to give more detailed views on those issues that you consider to be barriers)

- Yes
- No
- Don't know / no opinion / not relevant

Question 7.c) If there are issues that you think are not barriers, please explain why:

Question 7.d) Please list what you consider to be the 5 most significant barriers:

### 4. Questions on specific barriers

### Questions in relation to the barriers which are not yet addressed

This consultation seeks stakeholders' views not only on the barriers identified by the EPTF, but also on other barriers. The following question relates to any barrier considered relevant, whether an EPTF barrier or other barriers defined in the replies to the question above.

In the on-line questionnaire only those EPTF barriers that you marked in your answer to Question 7 (a) as relevant currently in the EU will appear. Please describe the barrier and related problems, explain the evidence illustrating a specific barrier, and what could be done to address it.

The EPTF barriers are briefly summarised (for full description see the EPTF Report).

### **Question 8**

### 4.1. Diverging corporate actions and general meeting processes

Events affecting securities issued by a company (equity or debt) are generally referred to as "corporate actions". Examples of corporate actions include dividends, coupon payments or early redemptions, mergers and acquisitions, etc. As such actions often require authorisation by the company's shareholders, processing of corporate actions and general meeting are often related.

The EPTF describes this barrier as concerning national differences in the rules governing operational processing. These result in increased costs, operational risks and inhibit the shareholders' ability to exercise their rights. Since Giovannini Reports' time, there have been industry initiatives to address these barriers through the common market standards. A recent Report of European Securities Markets
<u>Authority (ESMA) also describes the status of this barrier</u>. Although difficult to determine on the basis of fact-based evidence, this barrier was listed by the EPTF as one of the top five priorities. To dismantle this barrier, the EPTF suggested further industry actions as well as Commission action when acting under its empowerment to develop implementing acts for the <u>Shareholder Rights Directive</u>. The Commission would be interested also to learn in which areas there is the biggest need for harmonisation and what approach should be followed.

Question 8.1.a) Do you agree with the definition and the scope of the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Question 8.1.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.1.b:

```
-Corporate Actions are becoming increasingly complex and sourcing information cross border can be challenging.
-It is not uncommon for two sub-custodians to provide conflicting information in respect of an upcoming event due to different interpretations of announcements.
-For securities lending, the impact of these mis-understanding can be incorrect
```

### Question 8.1.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.1.c) 1.:

```
The work undertaken by AmiSeco will be beneficial if successful and provided Equities are considered fully by the relevant workstream
```

Question 8.1.c) 2. Is there any need for further or different action to remove the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.1.c) 2.:

### 4.2. Lack of convergence and harmonisation in information messaging standards

This EPTF Barrier concerns national differences in information technology and interfaces used by providers of clearing and settlement. For cash securities, the EPTF believes that harmonised information messaging standards would contribute to straight through processing of clearing and settlement and advocates a broader use of ISO20022. Derivatives and securities financing transactions are usually not covered by the protocols and standards used in the cash securities markets and the EPTF did not promote any particular standard but, due to global nature of derivatives markets, they suggest such a standard should be harmonised globally. Finally, broad use of the same messaging standards would facilitate meeting of regulatory reporting requirements. The EPTF considers that overall consequences of this barrier are higher (unquantified) processing costs and risk of errors due to more manual processing. The solutions proposed include digitalisation, harmonisation or interoperability and standardisation. The EPTF suggests also a creation of a (Regulatory) Reporting Market Practice Group involving market participants and regulators to facilitate the reporting market practice.

Question 8.2.a) Do you agree with the definition and the scope of the barrier?

Yes

🔘 No

Don't know / no opinion / not relevant

Question 8.2.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

Yes

- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.2.b:

Question 8.2.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- 🔘 No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.2.c) 1.:

Question 8.2.c) 2. Is there any need for further or different action to remove the barrier?

- Yes
- 🔘 No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.2.c) 2.:

# 4.3. Lack of harmonisation and standardisation of exchange traded funds (ETF) processes

An exchange-traded fund (ETF) is an investment fund traded on stock exchanges. An ETF is a type of fund which owns the underlying assets and divides ownership of those assets into shares. The EPTF describes ETFs (and generally Exchange Traded Products) as amongst the fastest growing investment globally. However, in Europe the growth of the ETFs is restrained by legal obstacles and a high degree of fragmentation, in particular in the post-trade area. As solutions, the EPTF suggests implementation of already existing market standards and special treatment for ETFs in settlement discipline under <u>CSDR</u>.

Question 8.3.a) Do you agree with the definition and the scope of the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Question 8.3.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.3.b:

Question 8.3.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- 🔘 No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.3.c) 1.:

Question 8.3.c) 2. Is there any need for further or different action to remove the barrier?

No

Don't know / no opinion / not relevant

Please explain your answer to question 8.3.c) 2.:

In order for ETFs to be utilised in TTCA's the description of the ETF should clearly state the nature of the instrument, i.e. whether it is physically backed or synthetic, and if synthetic where the credit risk is (swap provider) Single CSD settlement per ETF would aid transparency of issue and may help liquidity concerns as well as improve potential use in TTCA structures

### 4.4. Complexity of post-trade reporting structure

Two issues were identified in relation to complexity of post-trade reporting:

- 1. lack of a harmonised structure for the various post-trade reporting requirements; and
- 2. mechanisms for applying post-trade reporting requirements on a day-to-day basis.

The EPTF concluded that this barrier increases costs for reporting entities, infrastructures and regulatory authorities. The EPTF suggest that overall the costs of investments have increased, but did not quantify the size of those increased costs. As a consequence of the barrier the EPTF mentions the complexity of data analysis for the regulators or other users. The solutions proposed by the EPTF include harmonisation of the reporting structure and introduction of a mechanism to maintain it.

Question 8.4.a) Do you agree with the definition and the scope of the barrier?

- Yes
- 🔘 No
- Don't know / no opinion / not relevant

Question 8.4.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.4.b:

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.4.c) 1.:

```
For Securities Lending the SFTR will provide a standardised template. However
it is a concern that national regulators will require additional information
or amend the requirements.
Equally with FSB recomendations being developed globally a lack of
harmonisation across markets will lead to additional costs and complexity
```

Question 8.4.c) 2. Is there any need for further or different action to remove the barrier?

Yes

- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.4.c) 2.:

### 4.5. Unresolved issues regarding reference data and standardised identifiers

The Commission has been supporting open access to financial reference data and identifiers for all market participants. In line with this objective, the Commission made legally binding the commitments offered by Standard & Poor's (S&P) to abolish the licensing fees that financial institutions such as banks and fund managers had to pay for the use of US International Securities Identification Numbers (ISINs) within the European Economic Area (EEA) in case they received US ISINs <u>not directly through S&P but</u> from their information service providers. Additionally, for users that received US ISINs directly from S&P the fee was set with regard to cost data. The EPTF agree with the principle that financial reference data should be available to all market participants for free or at cost, free of license fees, copyright or similar restrictions. The EPTF noted also a legal dispute with US service providers that treat the provision of reference data as a commercial business. The EPTF propose an international agreement on the access to all reference data identifiers to tackle the issue.

Question 8.5.a) Do you agree with the definition and the scope of the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Question 8.5.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.5.b:

Question 8.5.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.5.c) 1.:

Question 8.5.c) 2. Is there any need for further or different action to remove the barrier?

- Yes
- 🔘 No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.5.c) 2.:

## 4.6. Uncertainty as to the legal soundness of risk mitigation techniques used by intermediaries

One of the objectives of the recent reforms following the financial crisis was to increase the soundness of risk mitigation tools used by financial market infrastructures and intermediaries (see e.g. EMIR and

CSDR). Despite those efforts, in EPTF's opinion, there are areas where risk mitigation techniques could be improved. In particular, in the opinion of the EPTF risk mitigation actions of intermediaries would require greater protection given existing difficulties with enforceability of bilateral close-out netting arrangements (Referring to "bilateral netting" (i.e. between two market participants) rather than "multilateral netting" within securities settlement systems) in case of insolvency of another party due to differences in the national implementation of the <u>Financial Collateral Directive (FCD)</u>, diverging national insolvency rules and ambiguity of interpretations regarding terms used by the FCD (e.g. 'financial collateral arrangements', "provision of collateral', etc.). The solutions proposed by the EPTF include revision of relevant EU legislation.

Question 8.6.a) Do you agree with the definition and the scope of the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Question 8.6.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.6.b:

```
ISLA fully supports the actions proposed, and sees this as a critical requirement.
The increased focus on moving transactions to CCP's lead to concerns about the impact of a CCP default, especially as. for securities lending. their is limited CCP capability and little/no interoperability meaning the market activity is likely to be concentrated in one or two CCPs
```

Question 8.6.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- 🔘 No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.6.c) 1.:

Question 8.6.c) 2. Is there any need for further or different action to remove the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.6.c) 2.:

# 4.7. Deficiencies in the protection of client assets as a result of the fragmented EU legal framework for book entry securities

One of the objectives of the recent EU legislation (e.g. MiFID, EMIR, CSDR and others) is to ensure the safety and protection of the clients' assets maintained by the financial market infrastructures and financial entities. Despite EU rules, the EPTF observes that there is insufficient protection of client assets in case of an intermediary's failure because of legal uncertainty about the ownership rights of clients and end investors, and delays in returning securities to their owners in case of a shortfall. The EPTF argues that this is due to the fragmented legal framework defining ownership/proprietary rights in book-entry securities and absence of harmonised rules and processes on the treatment of shortfalls. The EPTF proposes introduction of certain principles concerning book entry securities and of harmonised rules on loss attribution in case of shortfalls and on common processes.

Question 8.7.a) Do you agree with the definition and the scope of the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

If you do not agree with the definition and the scope of the barrier, please explain how it should be better described or what, according to you, its scope is:

ISLA believes there has always been robust segregation rules applied in the lending markets and that regulation adopted over recent years (AIFMD, UCITS etc) have clarified and re-enforced these practices. We do not believe this still represents a barrier in the market

Question 8.7.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

- Yes
- No
- Don't know / no opinion / not relevant

Question 8.7.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.7.c) 1.:

Question 8.7.c) 2. Is there any need for further or different action to remove the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.7.c) 2.:

### 4.8. Shortcomings of EU rules on finality

The <u>Settlement Finality Directive (SFD)</u> regulates designated systems used by participants to transfer financial instruments and payments, guaranteeing that transfer orders entered into such systems are finally settled, regardless of sending participant's insolvency or revocation of transfer orders. The EPTF argues that the SFD caters for a limited number of scenarios and does not address delivery versus payment mechanisms. The EPTF also argues that the Directive lacks definitions of some elements that are crucial for a uniform application of its rules and that it is not sufficiently tailored for central clearing. EPTF proposes a number of revisions to SFD to address these issues.

Question 8.8.a) Do you agree with the definition and the scope of the barrier?

Y	es
---	----

🔘 No

Don't know / no opinion / not relevant

Question 8.8.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

Yes

- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.8.b:

Question 8.8.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.8.c) 1.:

Provided the solution is clear and applicable to T2S settled transaction

Question 8.8.c) 2. Is there any need for further or different action to remove the barrier?

- Yes
- No
- Don't know / no opinion / not relevant

Please explain your answer to question 8.8.c) 2.:

The questions below concern barriers on which the Commission has already pending working streams.

# 4.9. Lack of harmonisation of registration and investor identification rules and processes

The diversity of national regimes for registration of securities becomes problematic in a cross-border setting when it increases complexity and cost. Similarly, shareholder identification and transparency practices vary widely from country to country. In a cross-border context, investors and their intermediaries have to comply with the differing requirements, which may lead to additional costs and operational risk. The EPTF describes this barrier referring to the <u>Report by the European Central Securities Depositories</u> <u>Association</u> and the <u>report for the Target2-Securities Advisory Group</u>. Furthermore, EPTF notes that these divergent national requirements lead to difficulties for CSDs to compete for issuer services business because issuers choose their CSDs considering whether they are equipped to comply with applicable company law and its registration requirements. Hence, uniform requirements (e.g. data fields, notification triggers, thresholds, deadlines and data formats) would help reduce this complexity. The EPTF concludes that procedures for investor transparency and, where applicable, for operational registration should be harmonised and standardised.

Moreover, the SRD (as mentioned under 4.1) and the <u>Transparency Directive</u> also include shareholder identification requirements. In particular, the Transparency Directive requires shareholders to notify major shareholdings in an issuer to inform the public of major changes. Therefore any future policy work on this barrier should look at interactions and possible synergies between these different EU requirements.

### **Question 9**

Question 9.a) Do you agree with the definition and the scope of the barrier?

Yes

🔘 No

Don't know / no opinion / not relevant

Question 9.b) Do you have any evidence proving the existence of this barrier and its implications in terms of costs or other detrimental effects?

Yes

- 🔘 No
- Don't know / no opinion / not relevant

Question 9.c) 1. Will the solution proposed by EPTF address the issue?

- Yes
- No
- Don't know / no opinion / not relevant

Question 9.c) 2. Is there any need for further or different action to remove the barrier?

Yes

- 🔘 No
- Don't know / no opinion / not relevant

Please explain your answer to question 9.c) 2.:

### 4.10. Inefficient withholding tax procedures

To avoid double taxation of cross-border investment, most bilateral tax treaties provide for withholding tax refund mechanisms. However, all financial markets participants across the EU face complex, demanding and costly recovering proceedings. The cost of those inefficiencies in 2016 has been estimated at EUR 8.4 billion per year. This issue has also been mentioned in the <u>March 2017 Report on national barriers to capital flows</u>. The EPTF also specifies other issues regarding the withholding tax procedures, such as different structure for withholding tax relief in each market, mandatory use of local tax advisory firms, forcing foreign intermediaries to use local fiscal agents, etc.

As committed in the CMU Action Plan, the Commission has promoted best practice and developed with Member States a code of conduct for more efficient withholding taxes procedures. The code will propose pragmatic and operational solutions to achieve standardisation and simplification of refund (and existing relief at source) procedures. Despite being a non-binding instrument, the code is a valuable, practical, operational short-term solution to simplify withholding tax procedures.

### **Question 10**

The code of conduct focuses on addressing withholding tax barriers to investment through improvements to the efficiency of relief procedures. Which other issues or approaches could be explored?

Uncertainty and a lack of harmonisation on relief procedures should be addressed.

Concerns about retrospective amendments leads to a lack of investment. Retrospective changes should not be allowed.

### 4.11. Questions on the barriers not listed by the EPTF

If under Question 7 above you identified further barrier(s), please describe them here.

Moreover, the Commission is interested to learn if the barriers identified by you are instrument specific such as may be the case of the ETFs or <u>emission allowances</u>. Emission allowances will become financial instruments in the meaning of MIFID 2 from January 2018. Similarly to the ETFs, emission allowances carry multiple ISINs of different entities which first place them on the financial market.

### **Question 11**

How many barriers have you identified that exist today but are not mentioned by the EPTF?

- 1 barrier
- 2 barriers
- 3 barriers
- 4 barriers
- 5 barriers

### **Question 12**

The EPTF listed five issues on their watchlist as areas which may require greater attention in the coming years.

Question 12. Do you agree that the issues listed below need to be followed closely in the future?

	Yes	No	Don't know / no opinion / not relevant
National restrictions on the activity of primary dealers and market makers	0	O	۲
Obstacles to DVP settlement in foreign currencies at CSDs	0	0	۲
Issues regarding intraday credit to support settlement	۲	0	0
Insufficient collateral mobility	۲	۲	0
Non-harmonised procedures to collect transaction taxes	۲	O	0

### 5. Final comments

Two barriers mentioned in the EPTF Report are not covered in this consultation.

### 5.1. Inconsistent application of asset segregation rules for securities accounts

Asset segregation requirements were introduced across different EU directives and regulations such as MiFID, EMIR, CSDR, Alternative Investment Fund Managers Directive (AIFMD) and Undertakings for Collective Investment in Transferable Securities Directive (UCITS Directive) with the aim of increasing asset safety, facilitating the prompt return of securities in default scenarios and decreasing the risk of loss of securities. The EPTF Report mentions multiplicity of asset segregation requirements as a barrier leading to legal complexities, costs and risks. The issue of inconsistent asset segregation requirements has been commented on by the stakeholders replying to the <u>Commission Call for Evidence</u> and ESMA has also conducted two consultations on this issue under <u>AIFMD Directive</u> and <u>UCITS Directive</u>. The European Commission is expecting to receive an opinion from ESMA on this subject matter and will decide on the further course of action in due time. Given the above, this consultation does not seek views on asset segregation requirements.

# 5.2. Legal uncertainty as to ownership rights in intermediated securities and third party effects of assignment of claims

The EPTF Report explores the legal uncertainty in proprietary rights in intermediated securities and third party effects of assignment of claims as one out of four legal barriers to post-trade. On this issue, the Commission has announced a legislative proposal for the end of 2017 and carried out a <u>public</u> <u>consultation</u>.

### 5.3. Other final comments

### **Question 13**

Please make additional comments here if areas have not been covered above. Please, where possible, include examples and evidence:

## 3. Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) here:

### Useful links

More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)

Consultation details (https://ec.europa.eu/info/consultations/finance-2017-post-trade\_en)

Specific privacy statement (https://ec.europa.eu/info/sites/info/files/2017-post-trade-specific-privacy-statement\_er pdf)

### Contact

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